



- Korean STI Strategy
- Growth of STI
- Policy Governance: Adaptation and Adjustments
- Triple Helix: Interactions among Actors
- Epilogue





# Korean STI Strategy

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## Republic of Korea (South)











#### STI Meets Industrial Demands



## Evolution of Korean STI Policies



## Evolution of Korean STI Policies I



## 1960s

### Industrial Policies

- Import-Substitution Industries (Textiles, Plywood, etc.)
- Expand Export-oriented Light Industries (export subsidy, preferential financing)
- Five-Year Economic Plans
- From Agriculture to Laborintensive Light Manufacturing Industries

### STI Policies

- Establish Scientific and Technological Infrastructure (e.g., KIST)
- Initiate S&T Education
   (e.g., KAIS)
- Promote Foreign Technology
   Imports
- Strategically Adjust to the Need for Economic Dev.
- Establishment of Ministry of S&T (MOST)



## 1970s

### Industrial Policies

- Expand Heavy & Chemical Industries (e.g., machinery, shipbuilding, chemicals, marine science, electronics, electricity)
- Shift Emphasis from Capital Imports to Technology Imports
- Strengthen Export-oriented Industrial Competitiveness
- Foster *Chaebols* (e.g., Samsung, Hyundai, LG)

### STI Policies

- Expand Technical Training
- Improve Institutional
   Mechanism for Adapting
   Imported Tech. (GRIs)
- Invite eagerly Korean Scientists trained overseas
- Promote Research Applicable to Industrial Needs
- Promote Imports of Foreign
   Tech. (imitation, reverse engineering, imports of capital goods)



## **Evolution of Korean STI Policies II**





### Industrial Policies

- Economic Slowdown / Trade Imbalance
- Declining Competitiveness in Labor-intensive Industries
- Economic Liberalization
- Transform Industrial Structure to Advanced and Balanced Form
- Expand Technology-intensive Industries
- Encourage Human Resource
   Development and Improve
   Productivity of Industries
- Promote SMEs

### STI Policies

- Reluctant to TT from Advanced Economies
- Pressure on Strong IPR
- Independent Innovation
- Develop and Acquire Top-level
   Scientists and Engineers
- Perform National R&D Projects
   Efficiently (e.g., NRP, IGTDP, AEECTP, ICRP)
- Promote Industrial Technology
   Development
- Promote Collaborative R&D (San-Hak-Yun)





### Industrial Policies

- Promote Adjustment of Industrial Structure and Technical Innovation
- From Imbalanced to Balanced
   Growth Strategy
- Promote Efficient Use of Human and Other Resources
- Improve Information Network
- Information Tech. (e.g., Computer, Semiconductor)

### STI Policies

- From Imitation to Indigenous Innovation
- Realign National R&D Projects
- HAN Project (Long-term, Largescale)
- Strengthen Demand-oriented
   Technology Development
   System (industry-neutral & Tech.-oriented)
- Internationalize R&D Systems and Information Networks
- Construct S&T Infrastructure
- Basic Research at Universities



## Evolution of Korean STI Policies III





### Industrial Policies

- Searching Sustainable
   Growth based on Tech.
   Innovation
- Select and Concentrate
- Differentiated Strategies for Major Industries, Future
   Strategic Industries, and Manufacturing-related
   Service Industries
- Regional Development
- Entrepreneurships (Venture Capital, NASDAQ)
- Globalization (FTAs with Chile, U.S., EU, China)

### STI Policies

- New Growth Engines (Bio, Nano, IT)
- Develop Regional Innovation Clusters
- Decentralization of R&D Authorities but Emphasis on Coordination
- Long-term Vision for S&T
   Development (Vision 2025)
- Five-Year S&T Principal Plan
- Efficiency of Gov. R&D Investments (Evaluation Emphasis)
- National Technology Road Map (NTRM)
- Private Sector-led NIS



**Seeking New Growth Engines** 



TECHNOLOGY POLICY

## 577 Initiative (2008)



## Creative Economy (2013~)

### Creation of ecosystem that facilitates startups

• Break down the obstacles hindering startups and foray into the market, refurbish the intellectual property right system to ensure safe distribution of ideas and knowledge, and create the chance to take on the challenge even after a failure.

### Support and cultivation of venture and SMEs

• Provide financial support and tax relief to help venture and SMBs evolve into global companies, and ensure large companies and SMBs to share the benefits of economic growth.

### New industry & creation of market

• Create new products and services based on the convergence of knowledge and technology - the creative assets - with conventional industries, such as culture, health, agricultural and marine industries, and fully leverage S&T and IT to create future growth engines.

### Development of global creative talents

• Develop creative talents who have challenging and entrepreneurial spirit, provide active support to ensure that those talents fully unfold their capabilities abroad, and deploy the professional manpower in the global arena with open-mindedness.

### • Expanding the capability of S&T and ICT

• Increase the investment to expand the ICT and S&T of Korea to an unmatched level in the world, and build the world's best internet and network environment to promote the exchange of idea and knowledge.

### Creation of the inclusive creative economic culture

• Create a social environment that allows the public to express their imagination and ideas without restriction, provide opportunities for creating new value by using the public information, and achieve innovation in the operation of government in order to lay the groundwork for the public and the government to work together.



### **Roles of STI Policy in Korean Development**

kport- riented ght dustries	Export-led Heavy	Economic Liberalization	Democrat.	Advancement	Global
ght dustries	Heavy				Leading
	Industries	Assembly & Processing Industries	ICT	Knowledge Intensive Industries	Knowl. Service/New Converging/ Green Ind.
neap Labor	Skilled Labor	Capital Investment	Technologies	S&T Innovation	Advanced S&T Innovation
killed HR	Technical HR	Higher S&E	High Calibre S&E	Creative S&E	Creative & Converging S&E
ant Mgt.	Facility M&O	Mfg.	Core Tech.	Endogenous Tech.	Source Tech.
ırn-key apital nport/ Tech. earning	Internalizing Imported Tech./ Reverse Eng.	Modify Imported Tech./ Develop Domestic Tech.	Advancing Tech. Catch- up/ Large Gov. R&D Prog.	Focus on endogenous tech./ Systemize S&T Prog.	Globalize S&T/ Focus on Convergence
Paradigm Change Imitation Catching-Up Innovation Endogenous Innovation					
	eap Labor Iled HR nt Mgt. n-key bital bort / Tech. arning Imitation	eap Labor Skilled Labor   Iled HR Technical HR   nt Mgt. Facility M&O   n-key Internalizing   pital Internalizing   bort / Tech. Reverse Eng.	eap LaborSkilled LaborCapital InvestmentIled HRTechnical HRHigher S&EInt Mgt.Facility M&OMfg.In-key poital bort / Tech. arningInternalizing Imported Tech. / Reverse Eng.Modify Imported Tech. / Develop Domestic Tech.ImitationCatching-Up	eap LaborSkilled LaborCapital InvestmentTechnologiesIled HRTechnical HRHigher S&EHigh Calibre S&Ent Mgt.Facility M&OMfg.Core Tech.n-key poital bort / Tech.Internalizing Imported Tech. / Reverse Eng.Modify Imported Tech. / Develop Domestic Tech.Advancing Tech. Catch- up / Large Gov. R&D Prog.ImitationCatching-UpInnovatio	eap Labor       Skilled Labor       Capital Investment       Technologies       S&T Innovation         lled HR       Technical HR       Higher S&E       High Calibre S&E       Creative S&E         nt Mgt.       Facility M&O       Mfg.       Core Tech.       Endogenous Tech.         n-key bital bort / Tech.       Internalizing Imported Tech. / Reverse Eng.       Modify Imported Tech. / Develop Domestic Tech.       Advancing Tech. Catch- up / Large Gov. R&D Prog.       Focus on endogenous tech. / Systemize S&T Prog.         Imitation       Catching-Up       Innovation       End Imovation



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### Trends of Total R&D Exp. and R&D/GDP in Korea



## Public R&D Investment Growth



### Trends of Public vs. Private R&D Investment in Korea





## Korea in Global R&D (2013)



ECHNOLOGY

POLIC

Source: 2014 Global R&D Funding Forecast, Battelle (2013)



### Science & Technology Competitiveness (IMD)





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Birth of MOST in 1967



TECHNOLOGY POLICY

## Upgrade of MOST in 1998











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Standing NSTC in 2011
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# New Governance for Creative Economy (2013)

CHEONG WA DAE For Driving PACST President 'Creative Economy' **Prime Minister** NSTC **MOSF** Others **MSIP** MOTIE S&T ICT Trade Economy Industry NSTC **Budget** Energy

\* MOSF: Deputy Prime Minister and Ministry of Strategy and Finance

- \* MSIP: Ministry of Science, ICT and Future Planning
- \* MOTIE: Ministry of Trade, Industry and Energy



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### • Government (GRIs)

- Government-sponsored Research Institutes (GRIs)
- Public Research Institutes (PRIs)
- Research for Public Purposes
- Applied Research
- Universities
  - Supply S&Es
  - Curiosity-driven
  - Basic Research
- Firms
  - Commercialization
  - Produce Innovations
  - Development Research



## Evolution of Korean Triple Helix



## Roles of GRIs

### Leading Player for Korean Innovation

- Independent non-government organizations with government's financial supports
- Operating under the GRI Laws and civil laws
- Conduct about Half of Public R&D Investments
- KIST, the First GRI, was established in 1966 with help of USAID
- 27 (13 under KRCF & 14 under ISTK) S&T GRIs (as of 2011)

### Role Shifting

- Absorbing & Internalizing imported foreign tech. (1970s)
- Modifying imported tech./Developing domestic tech. (1980s)
- Advancing catching-up tech. (1990s)
- Focusing on Endogenous Tech. (2000s~)
- Major Function: Providing Needed Tech. to Industries

## Challenges

- As Private R&D Labs and University Researches Grow,
- Need to Redefine its Role



Evolu

### **Evolution of Korean GRIs**



## KIST: The First Korean GRI

### Korea-US Summit in 1965

- Between then Presidents, Park Chung Hee and Lindon B. Johnson
- 'Foundation of a research institute for Korea's Growth in industrial technology and applied science'
   Under USAID Program
- Under USAID Program
- Models < Bell Laboratories VS. Battelle The Business of Innovation >
  - Bell Lab: Research for Basic Science
  - **Battelle:** Industry-oriented Tech. Dev. for Catching-up

## Growth

- 1966: 50 FTE & 200 M.KRW
- 2010: 700 FTE & 250 B.KRW



- Principles
  - Close to Industries
  - Operational Autonomy
  - Stable Funding
  - Transparency



## **Roles of Universities**

### • Reservoir of High-Caliber S&E Human Resources

- Korea High Fever on Education (College Enrollment Rate: 87%)
- More than 400 Higher Education Institutes
- Holds about 70% of S&E Ph.D.s
- Excessive Teaching Orientation
- Conduct Only 10% of Gloss R&D Expenditure

### Enforcing its Research Function

- KAIST, the first S&T Research Univ., was established in 1971
- Allocating More Public R&D Investment to Universities
- Promoting Basic Researches
- Various Programs such as BK21, WCU, WCI, etc.

### Challenges

- Shrinking S&E Enrollment
- Weak Univ.-Industry Partnership
- Promoting into the World Class Level

## S&T-specialized Research-oriented Universities

### • Education + Research

- Supply High-Caliber S&Es to GRIs & Industries
- Conduct Mid- & Long-term Researches
- Under Different Governance
- Under Ministry of S&T (MOST)
  - Most Universities were under auspices of Ministry of Education (MOE)

• S&T-specialized Universities were under auspices of Ministry of S&T (MOST)

- Operational Autonomy
- Stable & Growing Funding

## Expansion

- POSTECH (Private Univ. sponsored by POSCO)
- GIST, DGIST, UNIST (Public Univ. funded by Government)



## KAIST: The First Research-oriented Graduate School

### Korea Advanced Inst. of S&T

- Established in 1971
- Under Special Law on KAIS
- With Government Funding
- Provided High-Caliber S&Es

### Evolution

- Staffed with Oversea-trained Korean S&Es
- Merged with KIST in 1981
- Undergraduates in 1986
- Split out from KIST and Moved to Daejeon in 1989

### Current

- Faculty: 700+ (Int'l: 100+)
- Student: 8,000+ (Int'l: 300+)



The whole view of KAIS in 1970s

## • Functions

- Education & Research
- Theoretical & Applied Researches
- Mid- & Long-term R&D
- Incubate

Entrepreneurs



## **Evolution of Korean Universities**



# A Typical Case: TDX Development Project (1977-1984)





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### **Innovation Strategies at Different Development Stages**



## **Policy Implications**

### • Triple Helix

- Major Players for Modern Innovation
- Each has its own designated Role
- Collaboration among Triple Helix is Essential
- For Development, Which Player should go First?
- Western Model (Balanced Strategy)
  - All Players should be developed in Balance
  - Based on Traditional Simple-Linear Innovation Model
  - Basic R -> Applied R -> Development -> Innovation
  - Assume Automatic Spillovers
- Korean Model (Unbalanced Strategy)
  - Under very limited framework conditions
  - University vs. GRIs
  - Korea chose GRIs to take a lead for Catching-up
  - Later, promote Research in University
  - Essence is Education!

